

Submitted to Southern Indiana Gas & Electric Company dba Vectren Power Supply, Inc. (SIGECO) One Vectren Square Evansville, IN 47708 Submitted by AECOM 9400 Amberglen Boulevard Austin, Texas 78729

October 13, 2016

# **CCR** Certification: **Initial Written Closure Plan** §257.102 (b) & (d) for the East Ash Pond at the F. B. Culley Generating Station

Revision 0

## Table of Contents

Executive Summary	ES-1 1-1
<ul><li>1.1 Purpose of this Report</li><li>1.2 Brief Description of Impoundment</li></ul>	1-1 1-1
2 Initial Written Closure Plan	2-1
2.1 Content of the Plan	2-1
2.1.1 Closure Plan Description	2-1
2.1.2 Inventory and Area Estimates	2-2
2.1.3 Closure Schedule	2-2
2.2 Achievement of Performance Standards	2-3
2.3 Stabilization of Waste	2-4
2.4 Final Cover System	2-4
2.5 Amendment to Initial or any Subsequent Written Closure Plan	2-5
3 Certification	3-1
4 Limitations	4-1

## Tables

Table ES-1	Certification Summary
Table 1-1	CCR Rule Cross Reference Table
Table 2-1	Closure Schedule

## Appendices

Appendix A	Figures
	Figure 1 – Location Map
	Figure 2 – Site Map

## **Executive Summary**

This Coal Combustion Residuals (CCR) Initial Written Closure Plan (Closure Plan) for the East Ash Pond at the Southern Indiana Gas & Electric Company dba Vectren Power Supply, Inc., F. B. Culley Generating Station has been prepared in accordance with the requirements specified in the USEPA CCR Rule under 40 Code of Federal Regulations §257.102 These regulations require that the specified documentation, assessments and plans for an existing CCR surface impoundment be prepared by October 17, 2016.

This Closure Plan for the East Ash Pond meets the regulatory requirements as summarized in Table ES-1.

Table ES-1 – Certification Summary				
Report Section	CCR Rule Reference	Requirement Summary	Requirement Met?	Comments
Closure I	Closure Plan			
2.1	§257.102 (b)	An Initial Written Closure Plan must be prepared that describes the steps necessary to close the unit	Yes	This Closure Plan has been prepared based on a preliminary closure design. All steps necessary to close the unit and information as required concerning the unit are included in the Closure Plan.
2.2	§257.102 (d)	Closure performance standards	Yes	The Closure Plan has been prepared in accordance with the required performance standards

The Culley East Ash Pond is currently an active surface impoundment. Upon decision to close this surface impoundment, a Notification of Intent to Initiate Closure will be placed in the Operating Record, closure operations will commence and the surface impoundment will be closed within the time frame as allowed in the CCR Rule.

#### 1 Introduction

#### **1.1** Purpose of this Report

The purpose of the Initial Written Closure Plan (Closure Plan) is to document that the requirements specified in 40 Code of Federal Regulations (CFR) §257.102 have been met to support the certification required under each of the applicable regulatory provisions for the F. B. Culley Generating Station (Culley) East Ash Pond. The East Ash Pond is an existing coal combustion residuals (CCR) surface impoundment as defined by 40 CFR §257.53. The CCR Rule requires that the closure plan for an existing CCR surface impoundment be prepared by October 17, 2016.

The following table summarizes the documentation required within the CCR Rule and the sections that specifically respond to those requirements of this plan.

Table 1-1 – CCR Rule Cross Reference Table			
Report Section	Title	CCR Rule Reference	
2.1	Content of the Plan	§257.102 (b)(1)	
2.2	Achievement of Performance Standards	§257.102 (d)(1)	
2.3	Stabilization of Waste	§257.102 (d)(2)	
2.4	Final Cover System	§257.102 (d)(3)	

#### **1.2 Brief Description of Impoundment**

The Culley station is located in Warrick County, Indiana, southeast of Newburgh, Indiana, and is owned and operated by Southern Indiana Gas and Electric Company, dba Vectren Power Supply Inc. (SIGECO). The Culley station is located along the north bank of the Ohio River and the west bank of the Little Pigeon Creek along the southeast portion of the site. Culley has two CCR surface impoundments, identified as the West Ash Pond and the East Ash Pond. Only the East Ash Pond is actively receiving CCR materials. The East Ash Pond is located directly east of the station and is approximately 10 acres in size.

The East Ash Pond was commissioned in or around 1971. Earthen embankments were constructed along the south and east sides of the impoundment. Structural fill used for the original construction of the Culley station in the 1950's borders the impoundment to the west side, and west end of the north side. The east embankment intersects a natural hillside on the east end of the north side of the impoundment. The embankment is approximately 1,200 feet long, 30 feet high, and has 2.4 to 1 (horizontal to vertical) exterior side slopes covered with grassy vegetation. Interior side slopes varied from 2.5 to 1 (horizontal to vertical) to 2 to 1 (horizontal to vertical) for the upper and lower portion of the embankment, respectively. The embankment crest elevation varies

from 392.67 feet<sup>1</sup> to 396.42 feet and has a crest width of approximately 15 feet. The surface area of the impoundment is approximately 9.8 acres. Within the pond, there are several small pools that are being utilized for treatment and separation of CCR material within the pond as part of an ongoing construction project. The ponding water has a surface area of approximately 2.56 acres and has normal operating level of 387 feet.

A site Location Map showing the area surrounding the station is included as **Figure 1** of **Appendix A**. **Figure 2** in **Appendix A** presents the Culley Site Map.

<sup>&</sup>lt;sup>1</sup> Unless otherwise noted, all elevations in this report are in the NAVD88 datum.

## 2 Initial Written Closure Plan

Regulatory Citation: 40 CFR §257.102 (b); Written closure plan-

- (1) Content of the plan. The owner or operator of a CCR unit must prepare a written closure plan that describes the steps necessary to close the CCR unit at any point during the active life of the CCR unit consistent with recognized and generally accepted good engineering practices. The written closure plan must include, at a minimum, the information specified in paragraphs (b)(1)(i) through (vi) of this section.

The Initial Written Closure Plan for the East Ash Pond is described in this section. Information about operational and maintenance procedures was provided by Culley plant personnel. The Culley station follows an established maintenance program that quickly identifies and resolves issues of concern.

#### 2.1 Content of the Plan

#### 2.1.1 Closure Plan Description

Regulatory Citation: 40 CFR §257.102 (b)(1);

- (i) Narrative description of how the CCR unit will be closed in accordance with this section.

The East Ash Pond will be dewatered to facilitate closure by leaving CCR in place. The final cover will be sloped to promote drainage to the south and through the existing NPDES permitted outfall. Closure operations will involve:

- 1) Dewatering the impoundment;
- 2) Regrading and placement of fill to create acceptable grades for closure; and
- 3) Installation of the final cover system.

In accordance with §257.102 (b)(3), this Closure Plan will be amended as needed to provide additional details after the final engineering design is completed. This Closure Plan reflects the information available to date.

#### Regulatory Citation: 40 CFR §257.102 (b)(1);

(ii) If closure of the CCR unit will be accomplished through removal of CCR from the CCR unit, a
description of the procedures to remove the CCR and decontaminate the CCR unit in accordance with
paragraph (c) of this section.

Not applicable, CCR material will be left in place.

#### Regulatory Citation: 40 CFR §257.102 (b)(1);

- (iii) If closure of the CCR Unit will be accomplished by leaving CCR in place, a description of the final cover system and methods and procedures used to install the final cover.

The final cover system will be installed in direct contact with graded CCR material to achieve final subgrade elevations and will include (from bottom to top):

- 1) 18-inches of compacted earthen material with a permeability of less than or equal to the permeability of the natural subsoils present at the site or no greater than  $1 \times 10^{-5}$  cm/sec, whichever is less;
- 2) 6-inches of soil capable of sustaining native plant growth; and
- 3) Planted with native grasses.

CCR material will be placed and regraded as fill to bring the grades to the design slopes. Earthen material will be placed, graded, and compacted to meet the thickness as discussed above for the cover system. Earthen material will then be placed on top to create a 6-inch soil layer that will sustain native plant growth. The final cover surface will be seeded and vegetated. The final cover slope will have a minimum slope of 2% and will be graded to convey stormwater runoff to drainage channels to discharge through an NPDES permitted outfall.

#### 2.1.2 Inventory and Area Estimates

Regulatory Citation: 40 CFR §257.102 (b);

- (iv) An estimate of the maximum inventory of CCR ever on-site over the active life of the CCR unit.

An estimate of the maximum inventory of CCR ever on-site over the active life of the CCR unit is 460,000 cubic yards.

Regulatory Citation: 40 CFR §257.102 (b);

(v) An estimate of the largest area of the CCR unit ever requiring a final cover as required by paragraph
 (d) of this section at any time during the CCR unit's active life.

An estimate of the largest area of the CCR unit ever requiring a final cover is 10 acres.

#### 2.1.3 Closure Schedule

Regulatory Citation: 40 CFR §257.102 (b)(1);

 (vi) Schedule for completing all activities necessary to satisfy the closure criteria in this section, including an estimate of the year in which all closure activities for the CCR unit will be completed.

The milestones and the associated timeframes are initial estimates. Some of the activities associated with the milestones will overlap. Amendments to the milestones and timeframes will be made as more information becomes available.

Table 2-1 – Closure Schedule		
Milestone	Schedule	
Initial Written Closure Plan	October 17, 2016	
Notification of Intent to Close Placed in Operating Record	No later than the date closure of the CCR unit is initiated. Closure to commence in accordance with the applicable timeframes in 40 CFR 257.102(e).	
Agency coordination and permit acquisition <ul> <li>Coordinating with state agencies for</li> </ul>	Years 1 – 5 (estimated)	

Table 2-1 – Closure Schedule		
Milestone	Schedule	
compliance. – Acquiring state permits.	Year 1 (estimated)	
Mobilization	Year 1 (estimated)	
Closure Construction Activities CCR		
<ul> <li>Complete dewatering, as necessary</li> </ul>	Year 2 (estimated)	
<ul> <li>Complete Stabilization of CCR</li> </ul>	Year 2 (estimated)	
<ul> <li>Grade CCR material in pond</li> </ul>	Years 2 - 5 (estimated)	
<ul> <li>Installation of Final Cover</li> </ul>	Years 2 - 5 (estimated)	
Estimate of Year in which all closure activities will be completed.	Year 5	

#### 2.2 Achievement of Performance Standards

Regulatory Citation: 40 CFR §257.102 (d); Closure performance standard when leaving CCR in place.

- (1) The owner or operator of a CCR unit must ensure that, at a minimum, the CCR unit is closed in a manner that will
  - (i) Control, minimize or eliminate, to the maximum extent feasible, post-closure infiltration of liquids into the waste and releases of CCR, leachate, or combined run-off to the ground or surface waters or to the atmosphere

The final cover will include a minimum of 18-inches of compacted earthen material with a permeability equal to or less than the permeability of the natural subsoils or no greater than  $1 \times 10^{-5}$  cm/sec, whichever is less. The final cover system will be graded with a minimum 2% slope.

Regulatory Citation: 40 CFR §257.102 (d)(1)

- (ii); Preclude the probability of future impoundment of water, sediment or slurry.

The final cover will be installed with a minimum 2% slope. Drainage channels will be installed with a minimum 0.5% slope.

Regulatory Citation: 40 CFR §257.102 (d)(1)

 (iii); Include measures that provide for major slope stability to prevent the sloughing or movement of the final cover system during the closure and post-closure care period.

The final cover will have a minimum 2% slope and drainage channels will have minimum 0.5% slope. Drainage channels will be lined with turf reinforced mats, where required, to reduce the potential for erosion. Preliminary

geotechnical analysis determined the final slope of the berms and cover will meet the stability requirements to prevent sloughing or movement of the final cover system.

Regulatory Citation: 40 CFR §257.102 (d)(1)

- (iv); Minimize the need for further maintenance of the CCR Unit.

The final cover will be seeded and vegetated to minimize erosion and maintenance.

Regulatory Citation: 40 CFR §257.102 (d)(1)

 (v); Be completed in the shortest amount of time consistent with recognized and generally accepted good engineering practices.

Closure is estimated to be completed no later than five years after commencing closure activities.

#### 2.3 Stabilization of Waste

Regulatory Citation: 40 CFR §257.102 (d)

- (2) Drainage and stabilization of CCR surface impoundments.
  - (*i*); Free liquids must be eliminated by removing liquid wastes or solidifying the remaining wastes and waste residue.

The unit will be dewatered sufficiently, as necessary, to remove the free liquids in order to provide a stable base for the construction of the final cover system.

Regulatory Citation: 40 CFR §257.102 (d)(2)

- (ii); Remaining wastes must be stabilized sufficiently to support the final cover system.

Dewatering, as necessary, and regrading of existing in-place CCR will sufficiently stabilize the waste such that the final cover will be supported.

#### 2.4 Final Cover System

Regulatory Citation: 40 CFR §257.102 (d)

(3) Final cover system. A final cover system must be installed to minimize infiltration and erosion, and at a minimum, meets the requirements of (d)(3)(i)(A) through (D).

The final cover will consist of a minimum of 18-inches earthen material layer with permeability equal to or less than the permeability of the natural subsoils or no greater than  $1 \times 10^{-5}$  cm/sec, whichever is less. Erosion will be minimized with a soil layer of no less than 6-inches of earthen material capable of sustaining native plant growth. The final cover surface will be seeded and vegetated.

Regulatory Citation: 40 CFR §257.102 (d)(3)

- (i); The design of the final cover system must be included in the Initial Written Closure Plan.

The design of the final cover system is included in Section 2.1.1. When the design of the final cover system is completed beyond the preliminary stage, the Closure Plan will be amended if the final design would substantially affect this Closure Plan. The current design of the final cover system meets the requirements of §257.73 (d)(3)(i)(A)-(D) as described below.

#### Regulatory Citation: 40 CFR §257.102 (d)(3)(i)

- (A); The permeability of the final cover system must be less than or equal to the permeability of any bottom liner system or natural subsoils present, or a permeability no greater than 1x10<sup>-5</sup> cm/sec, whichever is less.
- (B); The infiltration of liquids through the closed CCR unit must be minimized by the use of an infiltration layer that contains a minimum of 18-inches of earthen material.

The final cover will include a minimum 18-inches of compacted earthen material with a permeability equal to or less than the permeability of the natural subsoils or no greater than  $1 \times 10^{-5}$  cm/sec, whichever is less. This will be verified during construction per the construction quality assurance plan.

#### Regulatory Citation: 40 CFR §257.102 (d)(3)(i)

 (C)); The erosion of the final cover system must be minimized by the use of an erosion layer that contains a minimum of six inches of earthen material that is capable of sustaining native plant growth.

The final cover will include a minimum of 6-inches of an earthen erosion layer that is capable of sustaining native plant growth. The final cover will be seeded and vegetated.

Regulatory Citation: 40 CFR §257.102 (d)(3)(i)

 (D) The disruption of the integrity of the final cover system must be minimized through a design that accommodates settling and subsidence.

The final cover will be installed with a minimum 2% slope and will incorporate calculated settlement as well as differential settling and subsidence.

#### 2.5 Amendment to Initial or any Subsequent Written Closure Plan

This initial written closure plan will be amended as required by §257.102 (b)(3).

#### 3 Certification

This Certification Statement documents that the East Ash Pond at the F. B. Culley Generating Station meets the Initial Written Closure Plan requirements specified in 40 CFR §257.102 (b) and the closure performance standards in 40 CFR §257.102 (d). The East Ash Pond is an existing CCR surface impoundment as defined by 40 CFR §257.53. The CCR Rule requires that the Initial Written Closure Plan for an existing CCR surface impoundment be prepared by October 17, 2016.

CCR Unit: Southern Indiana Gas & Electric Company; F. B. Culley Generating Station; East Ash Pond

I, John Priebe, being a Registered Professional Engineer in good standing in the State of Indiana, do hereby certify, to the best of my knowledge, information, and belief that the information contained in this certification has been prepared in accordance with the accepted practice of engineering. I certify, for the above referenced CCR Unit, that the Initial Written Closure Plan dated October 13, 2016 meets the requirements of 40 CFR § 257.102.

D. HRIEBE

Printed Name

6/13/16

Date



#### 4 Limitations

Background information, design basis, and other data which AECOM has used in preparing this report have been furnished to AECOM by SIGECO. AECOM has relied on this information as furnished, and is not responsible for the accuracy of this information. Our recommendations are based on available information from previous and current investigations. These recommendations may be updated as future investigations are performed.

The conclusions presented in this report are intended only for the purpose, site location, and project indicated. The provisions and recommendations presented in this report should not be used for other projects or purposes. Conclusions or recommendations made from these data by others are their responsibility. The conclusions and recommendations are based on AECOM's understanding of current plant operations, maintenance, stormwater handling, and ash handling procedures at the station, as provided by SIGECO. Changes in any of these operations or procedures may invalidate the findings in this report until AECOM has had the opportunity to review the findings, and revise the report if necessary.

This development of the Closure Plan was performed in accordance with the standard of care commonly used as state-of-practice in our profession. Specifically, our services have been performed in accordance with accepted principles and practices of the engineering profession. The conclusions presented in this report are professional opinions based on the indicated project criteria and data available at the time this report was prepared. Our services were provided in a manner consistent with the level of care and skill ordinarily exercised by other professional consultants under similar circumstances. No other representation is intended.

Appendix A Figures

Figure 1 – Location Map Figure 2 – Site Map





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#### F.B. CULLEY GENERATING STATION NEWBURGH, IN

CCR CERTIFICATION EAST ASH POND

### ISSUED FOR CERTIFICATION

ISS	ISSUED FOR BIDDING		
	DATE BT		
ISSI	JED FOR CONSTRUCTION	BY	
	REVISIONS		
NO.	DESCRIPTION	DATE	
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AEC	OM PROJECT NO:	60442676	
DRA	WN BY:	MJC	
DES	IGNED BY:	MJC	
CHE	CHECKED BY: TLE		
DAT	DATE CREATED: 8/18/2016		
PLO	PLOT DATE: 4/22/2016		
SCA	SCALE: AS SHOWN		
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#### LOCATION MAP

## FIGURE 1



## FIGURE 2

#### SITE MAP

ISSI	JED FOR BIDDING	DATE	BY
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AEC	OM PROJECT NO:		60442676
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SCA	SCALE: AS SHOWN		
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SHEET TITLE			

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CCR CERTIFICATION EAST ASH POND

## EAST ASH POND

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